

1. IMF'S LATEST HOUSING MARKET ASSESSMENTS

- Australia (Selected Issues Paper): The IMF's latest report on Australia says that: "The recent housing boom in Australia is primarily a regional boom, driven by demand shifts and amplified by legacy imbalances and a slow supply response. While Australia's real house prices have risen significantly faster than the OECD average over the past few years, much of this rise has been driven by developments in Sydney and Melbourne even though some of the demand drivers have been national, notably lower interest rates. The regional nature of the boom reflects the shifts in the strength of regional economic activity and population growth since the end of the mining investment boom. In the denser urban setting of the two cities, supply constraints amplify the price impact of demand shocks, especially in Sydney."
- ** Korea (Article IV): The IMF's latest report on Korea says that: "The financial sector is sound, with high and rising household debt the main domestic financial stability risk. Household debt exceeds 90 percent of GDP, increasing vulnerability to both a housing price correction and a sharp rise in interest rates. A tightening of macroprudential measures has helped slow household credit growth to 7.8 percent year-on-year in October, from the 12-percent average annual growth rate in 2016. The increase in house prices nationally has slowed to about 1 percent year-over-year; but in Seoul apartment prices are still rising at a nearly 5-percent annual rate. Macroprudential policy measures, including some targeting speculative buying of apartments in Seoul, should help stabilize prices. According to staff analysis, the overall housing prices level is in line with fundamentals. However, there remains a risk of a price correction in the region around Seoul, which experienced larger price increase and where the surge in supply from the construction boom could weigh on prices." Also, see a separate report on Macroprudential Policy and High Household Debt.
- Hong Kong (Selected Issues Paper): The IMF's latest report on Hong Kong says that: "During the last decade, Hong Kong SAR has experienced a large increase in house prices and credit, prompting the authorities to respond with several rounds of tightening macro-prudential rules and increasing stamp duty taxes. This chapter analyzes the effectiveness of these measures, and finds that they have helped reduce house price appreciation. The estimated impact of a 10 percent LTV tightening is a reduction of house prices of 4.8 percent over the next year. The estimated impact of a 1 percent increase in the ad valorem stamp duty tax is a reduction of house prices of 1.2 percent over the next year. Without these policies,

house prices would have been 12.5 percent higher, and the mortgage credit-GDP ratio 15 percent higher."

Malta (Article IV): The IMF's latest report on Malta says that: "Strong momentum in the housing market may increase financial stability risks. Household balance sheets are generally sound with a low default rate and financial wealth exceeding peer levels. However, given the high exposure of core domestic banks to property-related loans, a sharp drop in house prices or increases in interest rates may lead to a negative spiral of low lending and investment and adverse macro-financial repercussions. Future unwinding of real estate investments by successful IIP applicants may also put downward pressure on housing prices. While staff does not see immediate financial stability risks, persistent strength in mortgage lending and sustained demand for properties without a corresponding increase in household income could lead to significant imbalances. Staff's analysis—although subject to uncertainty—indicates that housing prices have entered a modest overvaluation territory by several metrics (...). Moreover, about 80 percent of the respondents to a recent central bank's survey viewed residential properties as overpriced in 2016."

2. G-20 THEMATIC WORKSHOP ON RESIDENTIAL AND COMMERCIAL PROPERTY PRICE INDICES

This post is written by Niall O'Hanlon. Mr. O'Hanlon joined the IMF in 2015 as a senior economist in the Real Sector Division of the IMF's Statistics Department. Prior to joining the IMF, Mr. O'Hanlon was Head of Prices Division at the Central Statistics Office Ireland (CSO). During his 14-year career at the CSO he introduced a number of new statistical products including the Residential Property Price Index (RPPI) and the Services Producer Price Index (SPPI).

A recent G-20 Thematic Workshop on Residential and Commercial Property Price Indices provided the participating countries with an opportunity to exchange views on compilation practices and use of the residential and commercial property prices for policy purposes, as well as on country-specific challenges. It highlighted progress and identified key challenges in the compilation of such indices. To advance work, participants agreed on the need to be pragmatic, data-oriented, and take account of available private source data.

The workshop, which is part of the 2018 work program of the G-20 Data Gaps Initiative (DGI), aimed to support the participant economies' efforts to advance the implementation of two challenging recommendations on the compilation of real estate price statistics. As Argentina holds the G-20 Presidency in 2018, the event was hosted by the Instituto Nacional de Estadística y Censos de la República Argentina in Buenos Aires on January 29-30, 2018. The workshop was jointly organized by the Bank for International Settlements (BIS), Eurostat, IMF, and the Organisation for Economic Co-operation and Development. About 80 officials attended the event.

DGI and **Real Estate Price Statistics**

In 2009, the G-20 Finance Ministers and Central Bank Governors endorsed twenty recommendations to address data gaps revealed by the global financial crisis. The initiative, aimed at supporting enhanced policy analysis, is led by the Financial Stability Board and the IMF. The first phase of the DGI was successfully concluded in September 2015 when the second phase (DGI-2) was launched. The DGI-2 aims to implement, through the five-year horizon of the initiative, the regular collection and dissemination of common datasets that are relevant for policy use in the G-20 economies. Two of the DGI-2 recommendations specifically cover real estate price statistics: Recommendation II.17 on Residential Property Price Indices (RPPIs) and Recommendation II.18 on Commercial Property Price Indices (CPPIs).

Compilation of Residential Property Price Indices

For residential property prices, Recommendation II.17 aims that, by 2021, the G-20 economies compile and publish RPPIS broadly representative of the residential property market and consistent with the *Handbook on Residential Property Price Indices* preferably as official statistics. Additionally, it has been agreed that

associated indicators on housing would be included in the project to provide as complete a picture as possible of the residential real estate market.

The recent workshop in Argentina confirmed that good progress was made by the participants in compiling and reporting the RPPI data with 19 of the economies now reporting indices to the Bank for International Settlements. However, compilation practices across participating economies vary in terms of coverage, source of data; quality-mix adjustment methods, the length of timeseries, and the availability of aggregated data. Key challenges for compilers include availability of transaction prices (as opposed to appraised prices) and the time lag between the actual transaction and its recording. Several participating countries discussed research on using Big Data, primarily collected from real estate websites, in place of administrative data found to be inadequate. Compilation of RPPIs is an ongoing process and even after indexes are published, compilers should continuously strive to improve them through better source data and improved compilation methods. Presentations from a number of countries highlighted recent and ongoing developments in respect of such improvements.

Indicators on Housing

Following the June 2017 Global Conference on the DGI, a template on house prices and related housing indictors was put forward to the G-20 economies for written consultation, and subsequently endorsed at the January 2018 workshop. The template is organized around five topics aimed at better understanding the housing market situation in individual countries:

- RPPIs;
- Other price indicators relating to housing;
- The residential property market;
- Housing stock size, value and vacancy rates; and
- Construction.

The template provides for all indicators definitions, breakdown, geographical coverage, frequency, measures and starting periods and distinguishes between higher and lower priority indicators.

Participants emphasized the strong demand for RPPI data for policy use such as monetary policy, monitoring economic performance (including at regional level) and forecasts, and for financial stability surveillance.

Compilation of Commercial Property Price Indices

For the emerging development of CPPIs, Recommendation II.18 of the DGI aims to enhance the guidance on the compilation of CPPIs and to encourage dissemination of data prices via the BIS website.

Eurostat has recently published a statistical report on "Commercial property price indicators: sources, methods and issues." The publication underscores the challenges in compiling official CPPIs and related measures of the commercial property market. These include the limited availability of information on transactions, heterogeneity of commercial properties complicating the quality mix-adjustment methods, and scarce expertise.

Recognizing these difficulties, the participants in DGI thematic workshop broadly agreed that the way forward should be pragmatic, data-oriented, and should also support the compilation of other commercial property market indicators—consistent with the requirements for a broader range of real estate market indicators to inform financial sector risk and macroprudential policy. Participants also broadly agreed that a short to medium-term solution is to rely on already available price and associated indicators from private sources.

Relative to the availability of RPPIs, a reduced number of G-20 economies compile CPPI data, and in most cases, improvements are needed.

Upcoming Events on Real Estate Price Statistics

The Central Bank of the Republic of Turkey will host a workshop on compilation of CPPIs in May 2018. In February 2019, Eurostat will organize an International Conference on Real Estate Statistics.

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Average house prices in the UK have risen dramatically faster than average incomes over the past 30 years. Relative to average disposable incomes houses are almost three times as expensive now as they were in the mid-1980s. But this is not something specific to the UK and neither is it uniform across the UK. Recent evidence on house prices across a large sample of developed economies back to the mid nineteenth century reveals two things¹. First, that on average house prices moved roughly in line with the price of other things between about 1870 and 1970 in most countries; and second that over the past fifty years house prices have – again on average across developed countries – roughly tripled relative to the price of other things (see figure 1 below).

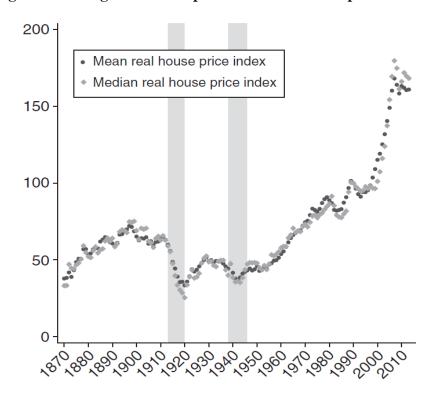


Figure 1: Average real house prices across 14 developed countries

Source: Knoll et al, American Economic Review, 2017.

So there is nothing unique about the fact that in the UK house prices have in recent decades risen very much faster than the price of most other things and that houses have become dramatically much more expensive than cars, food, clothes, electrical goods, energy and travel. And the degree to which that has happened is very

¹Katharina Knoll, Moritz Schularick, and Thomas Steger. No price like home: global house prices, 1870.2012. The American Economic Review, 107(2):331.353, 2017.

different across the UK. In London – the centre of the most densely populated South-East corner of the country - average house prices have risen far faster than in most other parts of the country (figure 2).

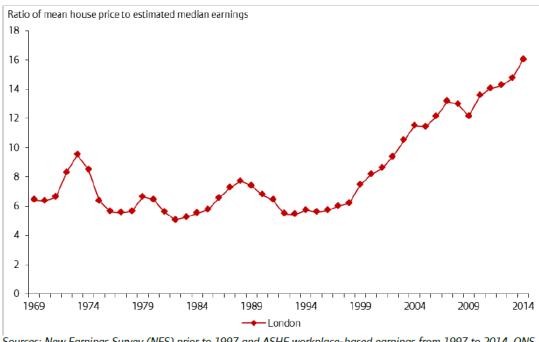


Figure 2: London house price to earnings ratio

Sources: New Earnings Survey (NES) prior to 1997 and ASHE workplace-based earnings from 1997 to 2014. ONS simple average house prices, 1969-2014. Notes: for consistency with ASHE data, median annual earnings from 1969-1997 are based on weighted estimates of work-based weekly earnings from NES data.

Source: Marsden "House Prices in London – an Economic Analysis of London's Housing Market", GLA Working paper no 72, November 2015.

Why has this happened? We can start by dismissing one theory – which is that the rising cost of constructing houses has driven up prices. In fact, the cost of building houses can account for only a tiny part of the huge rise in the relative price of houses. Increases in the price of land on which houses can be built, in contrast, have risen enormously and account for most of the increase in the value of houses. But "account for" does not mean "explain" – one has not explained why house values have risen so fast by noting the enormous increase in the price of land on which houses can be built in the places where people want to live. You just push the question back to why land values have risen so much.

Part of that answer is connected to panning restrictions – and some people are satisfied to leave that as the answer. But those restrictions are not just arbitrary and they do reflect real effects upon quality of life or more building in already densely populated parts of a country. Such restrictions exist in most countries and are typically most binding in parts of countries where population densities and house prices are high. This suggests that more fundamental forces are at work than just the much-quoted inefficiencies of arbitrary UK planning rules.

In recent work with James Sefton I have tried to assess the extent to which these more fundamental forces might account for the relentless upward movements in house prices². Our focus is on the long run. We consider the housing sector within a model of the overall economy that aims to explain overall economic growth, saving and asset prices. Any long run analysis has to model the changing supply of housing taking into account the fixity of land mass and the way in which shifts in the cost of land relative to structures changes the way in which houses are constructed. Land is obviously not homogenous and the impact of the most important way in which it differs (that is by location) varies over time as technological change means that distance may have a varying effect on value. One obvious way in which this happens is if transportation costs change.

We find that there is great sensitivity over time in the pattern of development, the types of houses built and the values of structures to even small changes in two key parameters: the degree of substitutability of land and structure in creating houses; the degree to which households substitute between housing and non-housing goods. But the great sensitivity of the equilibrium (or fundamental) housing cost trajectory to small changes in these two key elasticities means it is hard to know whether house prices relative to incomes rising to levels not seen before is the start of a bubble or just the natural path we should expect in an economy with a rising population, growing incomes and with a population density higher than in the past. Using a simple metric like the house price to income ratio relative to its history is unlikely to be a very reliable guide to whether prices are out of line with fundamentals. Having a system of rules (e.g. on acceptable loan to value ratios for mortgages) that would tend to bind ever tighter as house price to income ratios rise will be problematic if the fundamental equilibrium is that this ratio should be rising for many decades.

We find that it is not difficult to find sets of assumptions about elasticities which are plausible in the light of existing evidence and which imply that house prices can rise faster than incomes for periods spanning generations. This has nothing to do with planning restrictions.

Ultimately housing over the long term could become increasingly expensive and perhaps increasingly rented. That would be more likely if:

A. population and productivity both grow steadily

B. people are increasingly unwilling to live high in the sky or even underground, which will limit the scope to economise on land use.

C. people do not substitute much away from spending money on houses and divert it to other consumption as house prices rise.

² "Houses Across Time and Space", David Miles and James Sefton, CEPR Discussion 12103.

D. there is no improvement in transport infrastructure and travel times. That would limit how far from the most densely populated and popular urban centres people can live.

These four conditions probably all hold in the UK. That sounds like bad news. But major investment in transport infrastructure that reduce commuting times could mean future house price rises can still be limited.

ABOUT GLOBAL HOUSING WATCH NEWSLETTER

The Global Housing Watch Newsletter aims to present a snapshot of the month's news and research on global housing markets. If you have suggestions on new material that could be included or ideas to improve this newsletter, you can send it to Hites Ahir (hahir@imf.org).

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